

Message Text

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ORIGIN IO-13

INFO OCT-01 AF-10 ARA-06 EUR-12 EA-07 ISO-00 NEA-10
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FM SECSTATE WASHDC
TO USMISSION USUN NEW YORK IMMEDIATE
INFO AMEMBASSY BONN
AMEMBASSY CANBERRA
AMCONSUL CAPE TOWN
AMEMBASSY GUATEMALA
AMEMBASSY LONDON
AMEMBASSY MAPUTO
AMEMBASSY OTTAWA
AMEMBASSY PARIS
AMEMBASSY PRETORIA

C O N F I D E N T I A L STATE 102132

CAPE TOWN FOR AMBASSADOR; GUATEMALA FOR AMBASSADOR YOUNG

E.O. 11652: GDS

TAGS: PFOR, WA, UK, SF

SUBJECT: MAPUTO CONFERENCE: GUIDANCE FOR MEETING WITH
BRITISH AND OTHER WESTERNERS

REF: USUN 1327

1. IN PREPARATION FOR DISCUSSIONS ON WESTERN APPROACH
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TO MAPUTO CONFERENCE AMONG WESTERN DELEGATIONS ON MAY 5
AND 6, DEPARTMENT SUGGESTS FOLLOWING FOR MISSION'S
GUIDANCE.

2. THERE ARE TWO POSSIBLE APPROACHES TO BE TAKEN AT
MAPUTO:

-- THE US AND OTHER WESTERN DELEGATIONS CAN NEGOTIATE WITH THE AFRICANS AND OTHERS ON THE TEXTS OF THE DRAFT DECLARATION AND PROGRAM OF ACTION TO BE ADOPTED BY THE CONFERENCE. WE CAN PRESS FOR THE REMOVAL OF LANGUAGE WE CANNOT SUPPORT AND EITHER PARTICIPATE IN A CONSENSUS OR FORCE A VOTE AND ABSTAIN ON FINAL TEXT.

-- ALTERNATIVELY, WE COULD AVOID DETAILED NEGOTIATION, POINTING OUT OUR POSITION ON NAMIBIA AND ZIMBABWE IN STATEMENTS DURING THE CONFERENCE AND PERHAPS IN

SUMMATION. (IF AGREEABLE WE MIGHT READ WESTERN DRAFT DECLARATION FOR SECURITY COUNCIL ON SOUTHERN AFRICA.) WE COULD STRESS THAT WHILE WE DO NOT AGREE WITH ALL ELEMENTS OF THE DECLARATION AND PROGRAM OF ACTION, OUR PRESENCE AT THE CONFERENCE ILLUSTRATES OUR SUPPORT FOR INDEPENDENCE AND MAJORITY RULE IN ZIMBABWE AND NAMIBIA.

3. DEPARTMENT BELIEVES LATTER COURSE IS BEST APPROACH FOR MAPUTO CONFERENCE. SINCE WE ARE UNLIKELY TO BE ABLE TO OBTAIN CHANGES ON EVERY PARTICULAR PROBLEM WE MIGHT HAVE WITH DRAFT, WE WOULD PREFER TO AVOID DIFFICULT NEGOTIATIONS. RATHER, WE SUGGEST USUN MAKE CLEAR IN ADVANCE TO AFRICANS (ESPECIALLY CO-HOSTS SALIM OF COMMITTEE OF 24 AND KAMANA OF COUNCIL FOR NAMIBIA) THAT WE WILL HAVE TO MAKE SOME TYPE OF STATEMENT OF GENERAL RESERVATION WITH REGARD TO DETAILS OF LIKELY DECLARATION (I.E. SANCTIONS, ENDORSEMENT OF CONFIDENTIAL

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SWAPO AS SOLE REPRESENTATIVE OF NAMIBIAN PEOPLE, ETC.). IN ADDITION WE BELIEVE THAT WEST SHOULD URGE UPON AFRICANS THE VIEW THAT RHETORIC WILL NOT SOLVE THE PROBLEMS OF SOUTHERN AFRICA. US-UK INITIATIVE ON RHODESIA AND WESTERN TALKS WITH SOUTH AFRICA ON NAMIBIA ARE DESIGNED TO BE STEPS TO MOVE THESE PROBLEMS TOWARD SOLUTIONS, AND AFRICAN GOVERNMENTS SHOULD LEND THEIR SUPPORT TO SUCH EFFORTS.

4. IF THERE IS A SUBSEQUENT SESSION ON MAPUTO WITH JUST THE "FIVE," IT MIGHT BE USEFUL TO DEVELOP AN ADDITIONAL AGREED LINE OF ARGUMENTATION FOR FIVE TO USE IN STATING GENERAL RESERVATION ON (OR, IN EXTREMIS, DISASSOCIATION FROM) FINAL MAPUTO DECLARATION. THIS ARGUMENT WOULD BE BASED ON PARTICIPATION OF "FIVE" IN ONGOING TALKS ON NAMIBIA. WE COULD POINT OUT THAT AS LONG AS THESE TALKS ARE GOING, IT WOULD NOT BE HELPFUL OR APPROPRIATE FOR CONTACT GROUP MEMBERS, WHO ARE ENGAGED IN AN EFFORT AT IMPLEMENTATION OF SC RES 385, TO ASSOCIATE THEMSELVES

WITH POSITIONS OF ONE PARTY TO NAMIBIA PROBLEM (E.G.,
SWAPO AS "SOLE REPRESENTATIVE" OF NAMIBIA) WHICH ARE
TOTALLY UNACCEPTABLE TO OTHER PARTIES TO SOLUTION OF
NAMIBIA. VANCE

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Disposition History: n/a
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